

# Hall's Island – Concept to Construction



Photo provided by MWMO  
photo by Mississippi Watershed Management Organization

**MN Stormwater Summit**  
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Presented by:  
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Minneapolis Park and Recreation Board

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# A PIECE OF HISTORY

HALL'S  
ISLAND





# SCHERER BROTHERS – THROUGH TIME

1955



1966-2010





# SCHERER BROTHERS – EARLY 2000'S

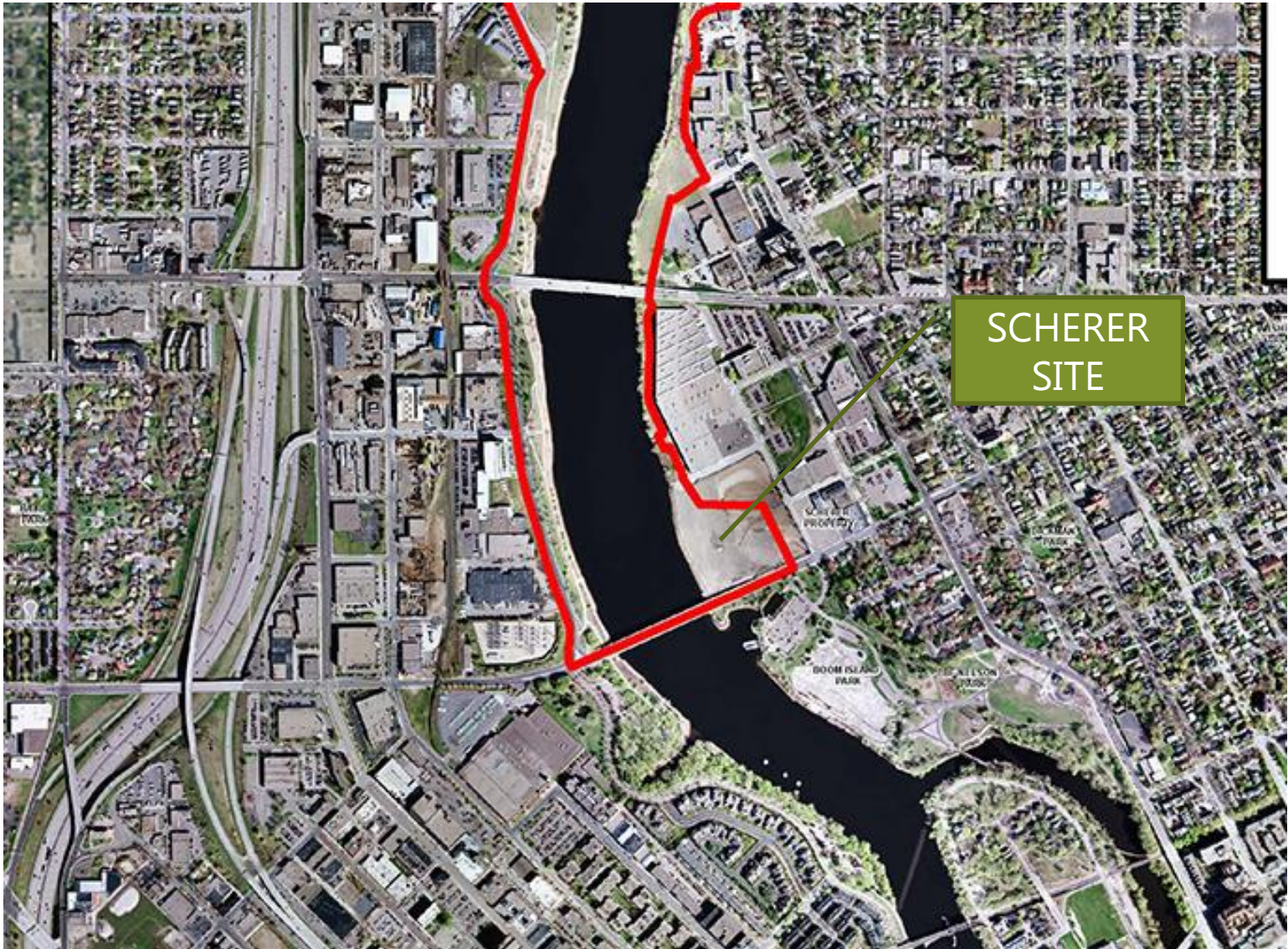
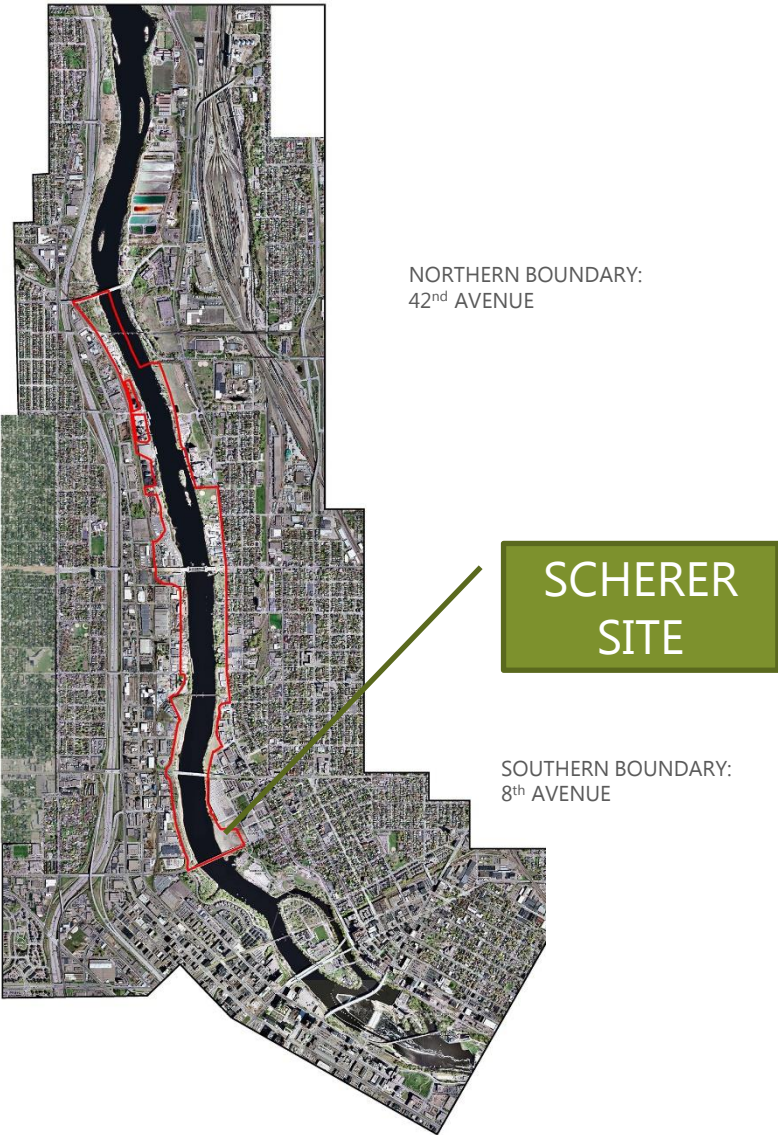


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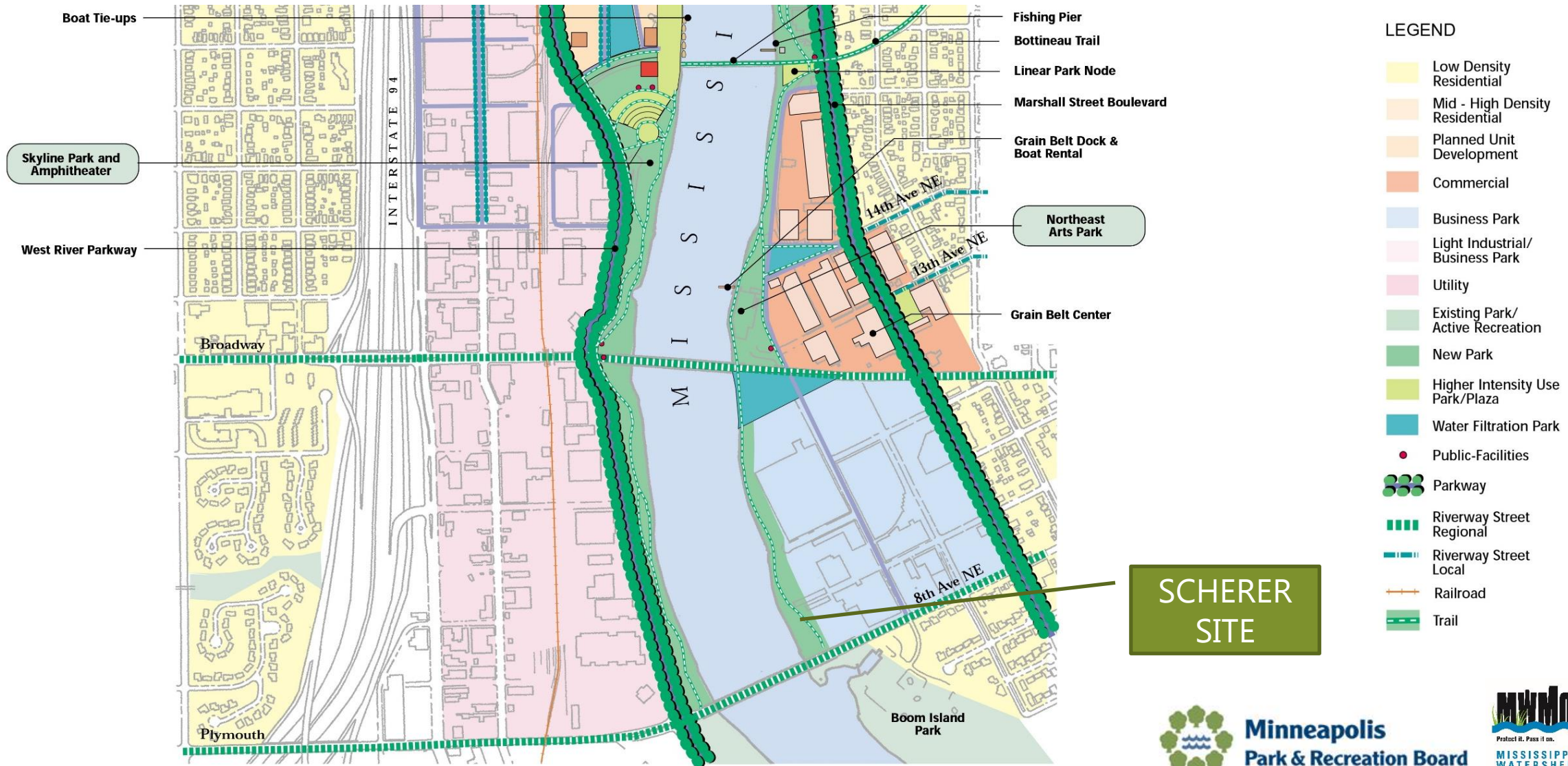


# PLANNING: ABOVE THE FALLS REGIONAL PARK





# 1999 ABOVE THE FALLS REGIONAL PARK MASTER PLAN



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# 2012 RIVERFIRST and COMMUNITY ENGAGEMENT



## Community Input:

- Experience the River - Access
- Restore and Improve the River





# ABOVE THE FALLS REGIONAL PARK MASTER PLAN - AMENDED





# HALL'S ISLAND PHASE 1 – PRIORITY PROJECT





# What is the MWMO?

- Special-purpose unit of local government
- One of three dozen watershed organizations in Twin Cities metro area
- Protect and improve water quality and habitat in the Mississippi River



Photo provided by MWMO



# Capital Projects

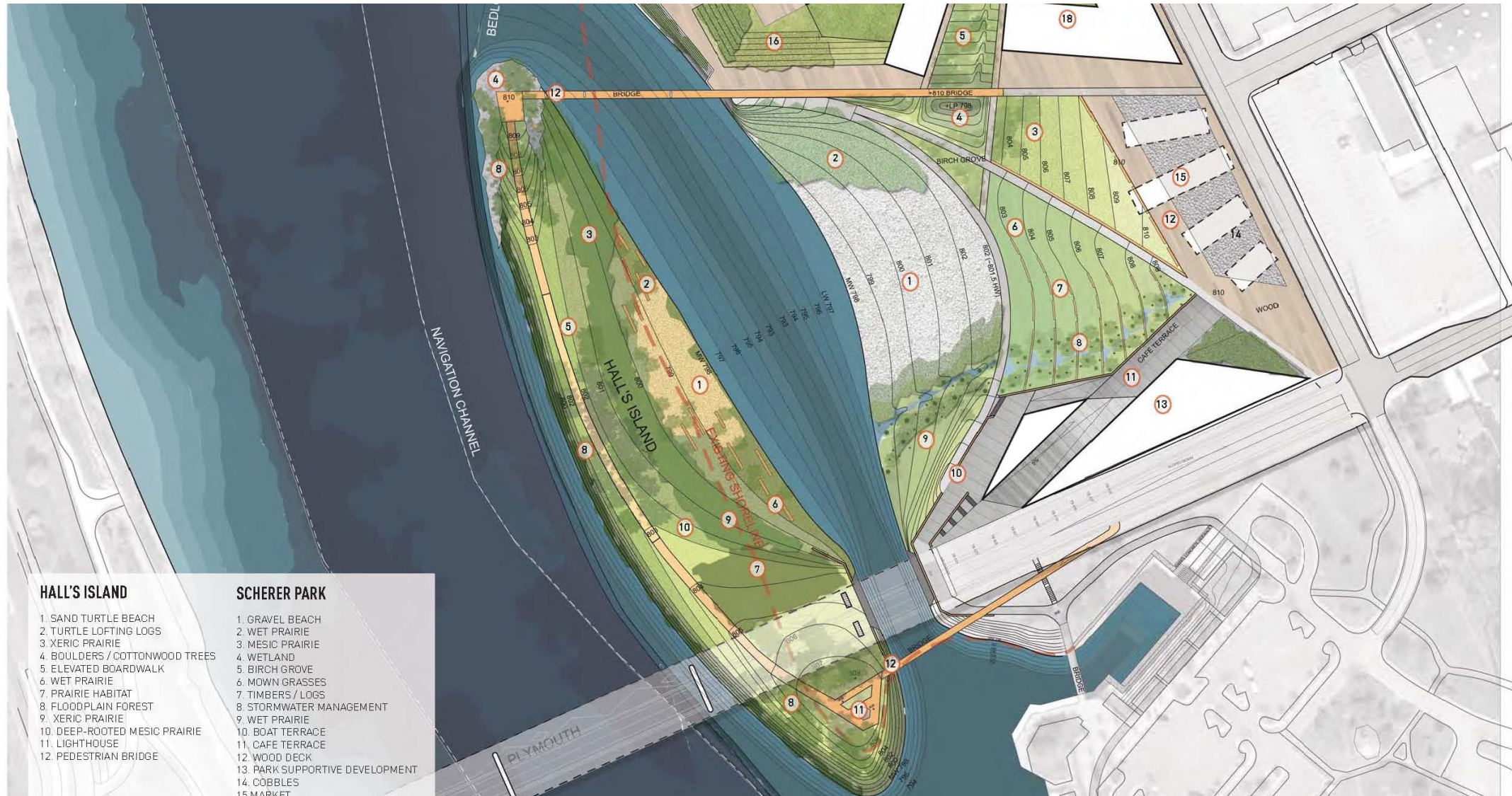
- Innovation
- Water Quality Improvement
- Creation of Habitat
- Public Benefit



Photo provided by MWMO



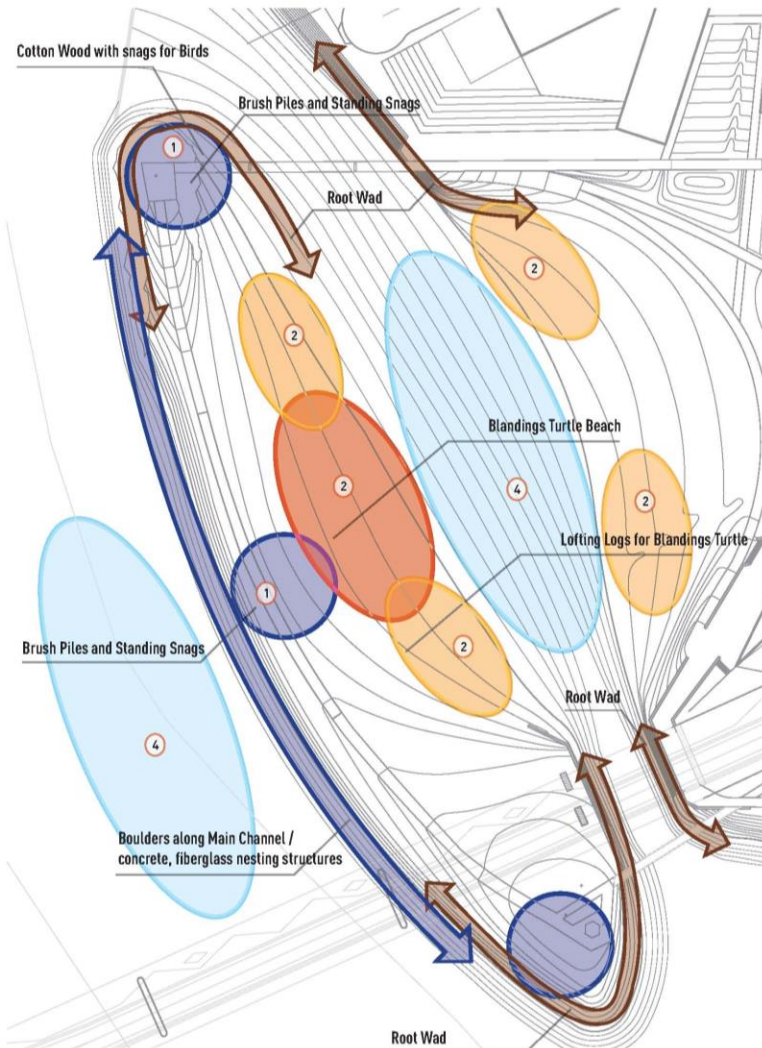
# Transformation of the Riverfront





# Creation of Habitat

## ISLAND HABITAT AND STRUCTURE



### 1. Birds



Osprey



Bald Eagles



Warblers



Thrushes

### 2. Mammals / Reptiles



Beaver  
(River and Back Channel)



Otter  
(River and Back Channel)



Blandings Turtle  
(Back Channel/Sandy Beach)



Tiger Salamander  
(Back Channel/Sandy Beach)

### 3. Macro Invertebrates / Insects / Pollinators



Mayfly  
(Back Channel)



Dragon Fly  
(Back Channel)



Caddisfly  
(Back Channel)



Karner Blue Butterfly  
(Xeric Prairie)



Mason Bees  
(Throughout Site)



Honey Bees  
(Throughout Site)



Hover Bees



Burrowing Bees

### 4. Fish



Northern Pike



Black Crappie



Bluegill



White Bass



Fathead Minnow

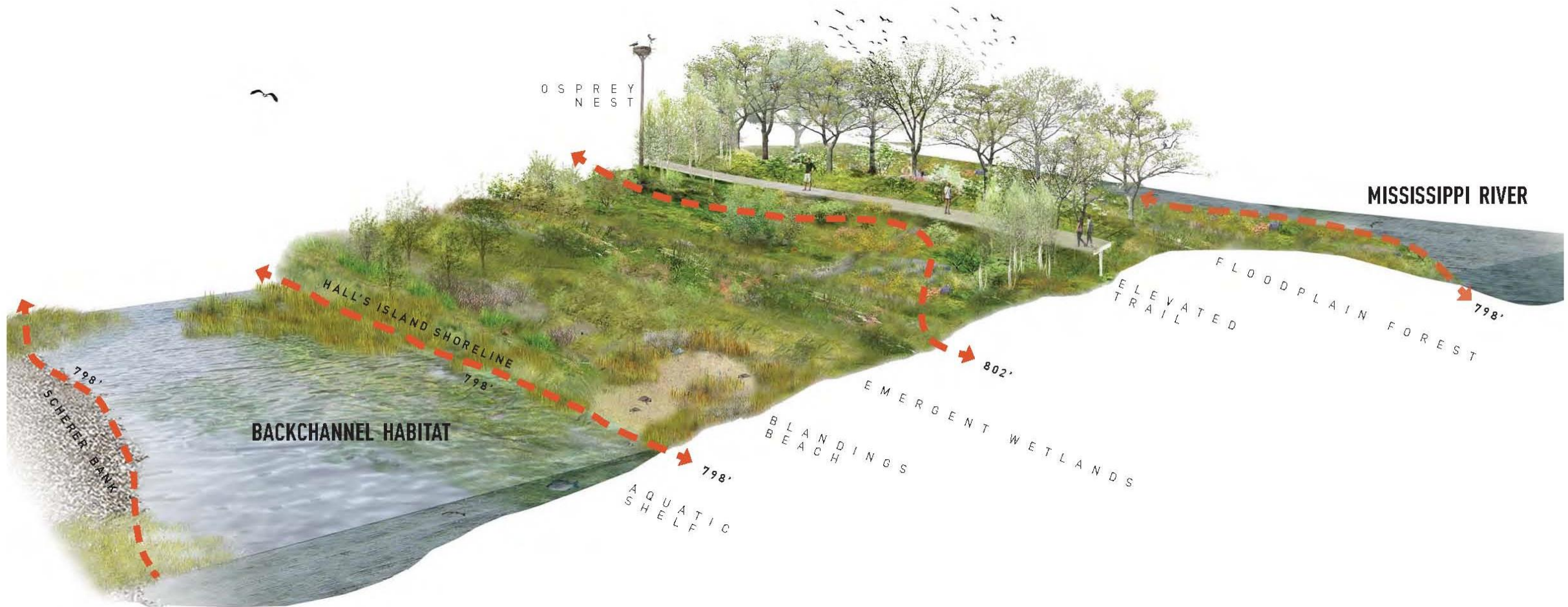


Walleye



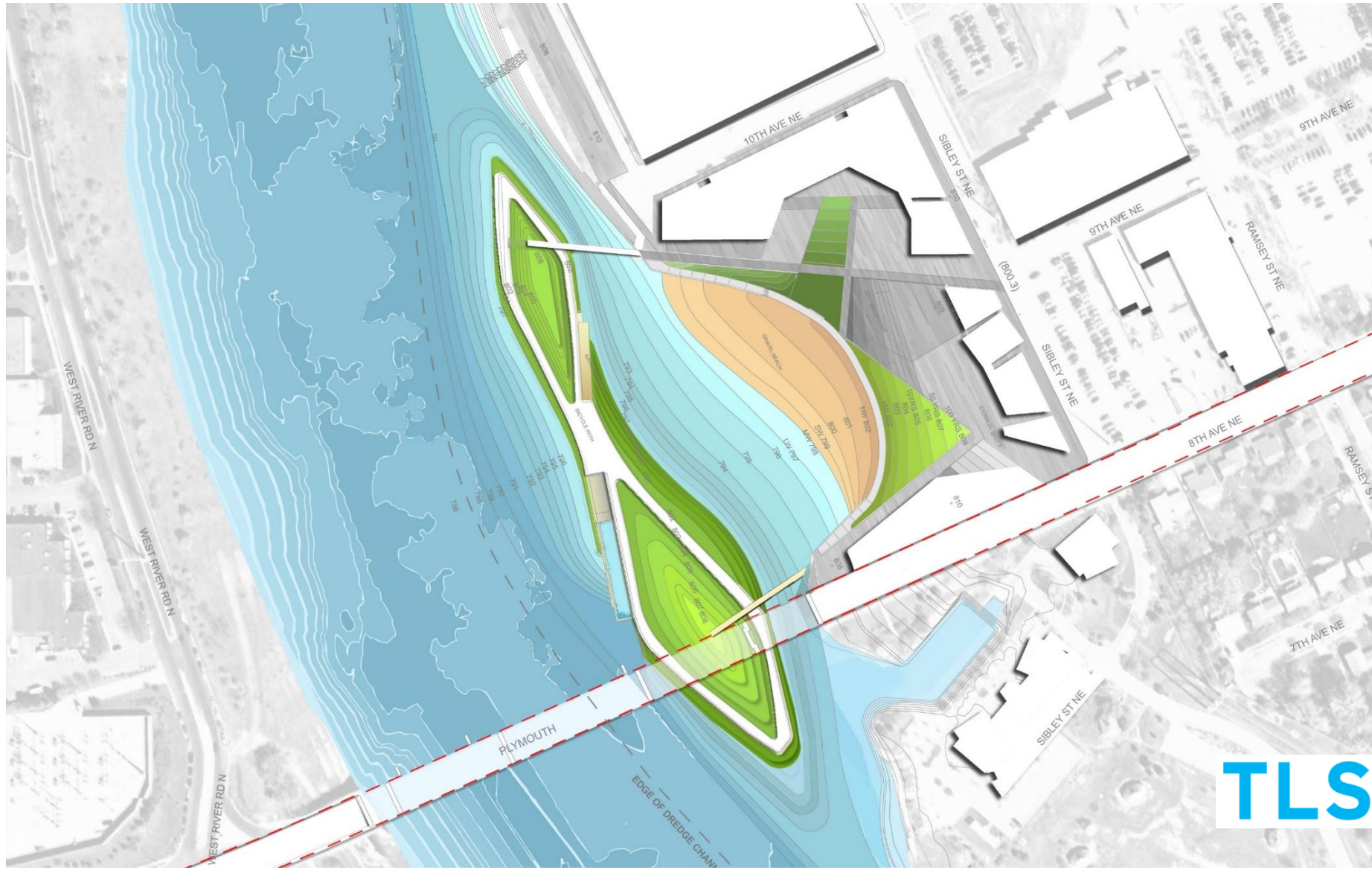


# River Bank Reconstruction





# Original Schematic Design





# Original Schematic Design





# Presented Schematic Design to Agencies – Nov. 2012

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- The SD combined habitat creation with recreation
- Creating mussel habitat in the back channel was consistent with DNR efforts to help mussels
- The USACE builds islands in the river downstream
- River advocacy organizations were supportive of our design
- We were expecting some level of support from the agencies



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# Presented Schematic Design to Agencies – Nov. 2012

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- DNR - Placement of fill in a public water to create upland is prohibited by state law
  - Placing fill to build a swimming pool/ice rink, a building and a plaza with paved trails cannot be permitted
  - Only way to permit this is to change the law
  - The primary function of the island must be for habitat



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# Legislation

- MPRB was able to get a bill passed requiring state agencies to permit the project.

"Sec. 8. Laws 2010, chapter 361, article 3, section 7, is amended to read:

Sec. 7. **PARKS.**

The Minneapolis Park and Recreation Board may acquire all or part of the entire property known as the Scherer Brothers Lumber Yard for a metropolitan area regional park and may allocate any future appropriations to the board from the parks and trails fund to acquire the property. Notwithstanding Minnesota Rules, 6115.0190, subpart 3; 6115.0190, subpart 5, item E; or 6115.0191, subpart 8, item A; the Minneapolis Park and Recreation Board is authorized to recreate Hall's Island or such similar island located at approximately river mile 855 on the Mississippi River, just north of the Plymouth Avenue bridge, at project site in Sec. 15, T.29 N., R. 24 W., Hennepin County, Minnesota, on or adjacent to the property known as the Scherer Brothers Lumber Yard. The commissioner of natural resources shall grant any authorizations, permits, or permissions necessary to effectuate the project, provided that the project is consistent with all other standards and guidelines in Minnesota Rules, chapter 6115. If the project is not constructed within six years of the effective date of this act, the authority provided in this section to reconstruct Hall's Island shall expire. Once recreated, Hall's Island shall remain in public ownership in perpetuity.



# Environmental Assessment Worksheet

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- New schematic design for the island (RiverFirst)
  - No pool
  - No buildings
  - Simple elevated boardwalk
  - Focused on habitat
- Agency meeting at the start of the EAW
  - A more favorable response to the concept
  - Wanted 60% design to adequately assess the issues



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# Permitting Challenges

- Upper SAF lock closed 2015 - dredging ceased, USACE Section 408 not required
- Tight timeline – environmental review, permitting, full design & construction before 6-year deadline (2020)

Unit of Government	Type of Approval
U.S. Army Corps of Engineers	<ul style="list-style-type: none"> <li>• Section 10 Permit</li> </ul>
Federal Emergency Management Agency	<ul style="list-style-type: none"> <li>• Conditional Letter of Map Revision (CLOMR)</li> </ul>
U.S. Fish and Wildlife Service	<ul style="list-style-type: none"> <li>• Section 7 Concurrence</li> </ul>
Minnesota Pollution Control Agency	<ul style="list-style-type: none"> <li>• Section 401 Water Quality Certification</li> <li>• NPDES/SDS Construction Stormwater Permit</li> <li>• Response Action Plan</li> </ul>
Minnesota Department of Natural Resources	<ul style="list-style-type: none"> <li>• Work in Public Waters Permit</li> </ul>
State Historic Preservation Office	<ul style="list-style-type: none"> <li>• Section 106 Concurrence</li> </ul>
MN Office of State Archaeologist	<ul style="list-style-type: none"> <li>• Project Approval</li> </ul>
City of Minneapolis	<ul style="list-style-type: none"> <li>• Preliminary Development Review, including Floodplain Permit</li> <li>• Conditional Use Permit</li> <li>• Right-of-Way Permit (for work under Plymouth Avenue Bridge)</li> <li>• Bridge Engineer Approval</li> </ul>
Minneapolis Park & Recreation Board	<ul style="list-style-type: none"> <li>• Construction Permit</li> <li>• Maintenance agreement with City of Minneapolis</li> </ul>



# Permitting – what went well

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- Early agency engagement allowed team to understand concerns before design
- Agency updates with design changes helped build trust
- In-person, pre-application meetings to develop common understanding, address questions before application submittal



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# HEC-RAS FEMA Flood Modeling

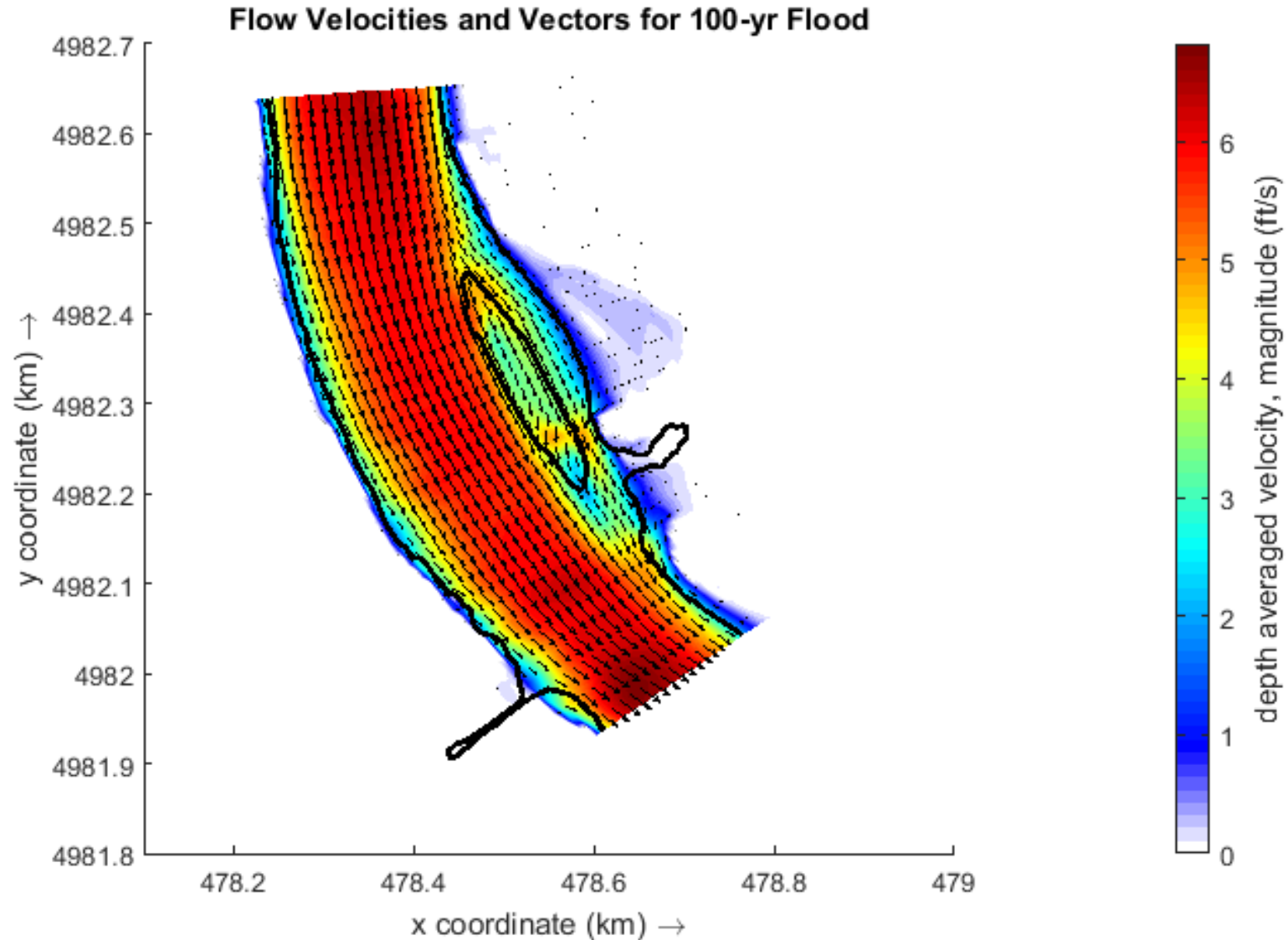
- No net rise of FEMA flood elevations
  - Many iterations to island size and shape
  - Steep slopes on river side (2H:1V)
  - Maximize opening under bridge (bridge stability analysis)





# 2D Sediment and Scour Modeling

- Minimize sediment deposition in the side channel
- Minimize scour
  - Many iterations to island size and shape
  - Side channel velocity







# 2D Sediment and Scour Modeling

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# Construction – Nov. 2017 to Spring 2018

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- Low winter flows – 5,000 CFS
- Excavate the channel and build the island “in the wet” - avoid very high sheet pile and dewatering costs
- Frozen soil
- Ice and snow



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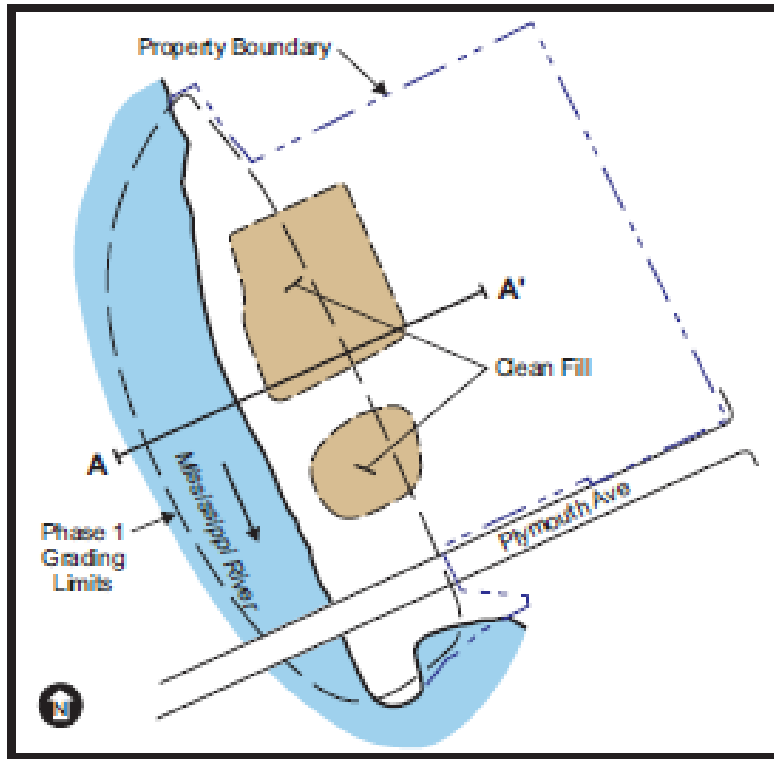
# Difficult Existing Soil Conditions



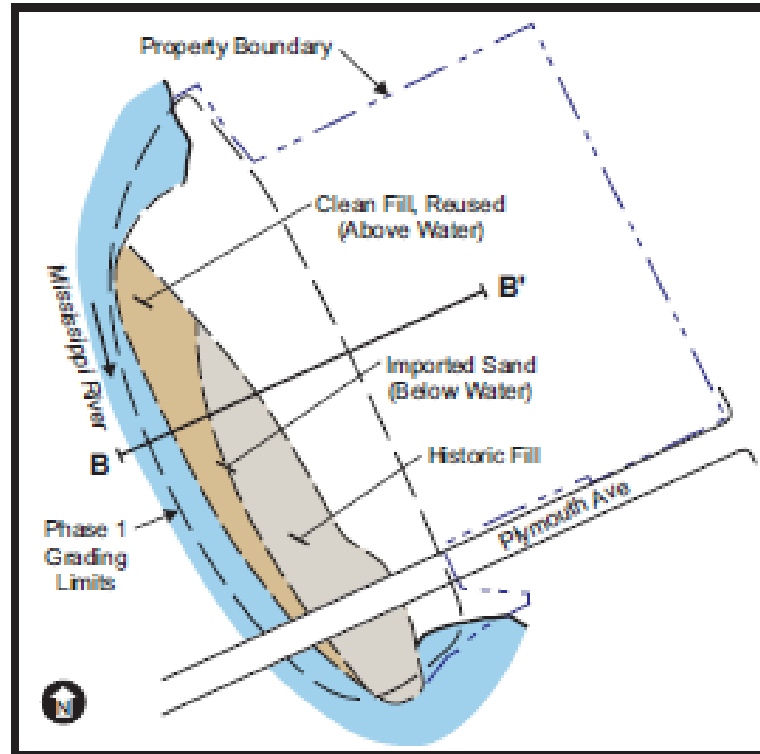


# Construction Sequence

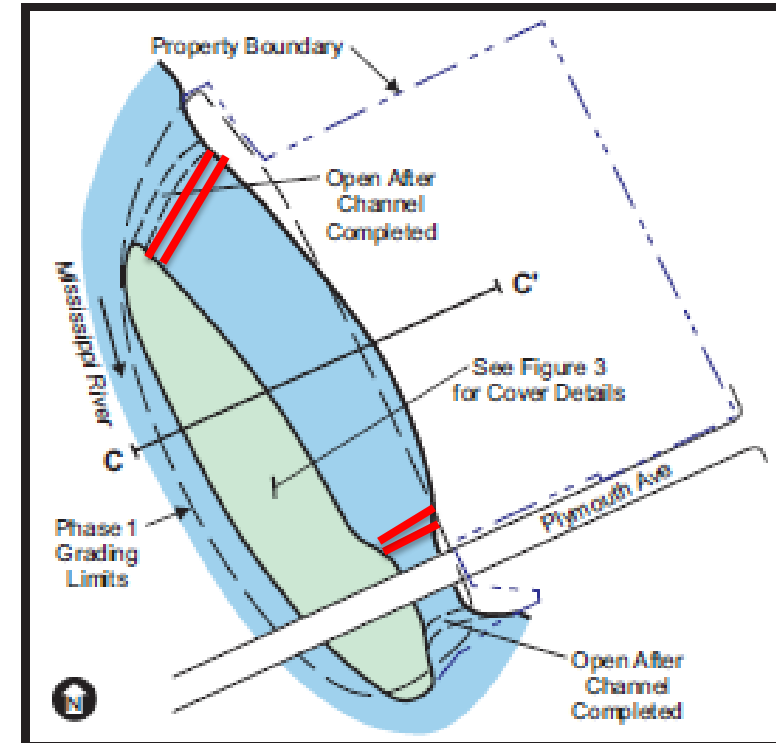
A. EXISTING CONDITIONS



B. GRADING AND ISLAND CONSTRUCTION



C. SIDE CHANNEL EXCAVATION AND COVER PLACEMENT



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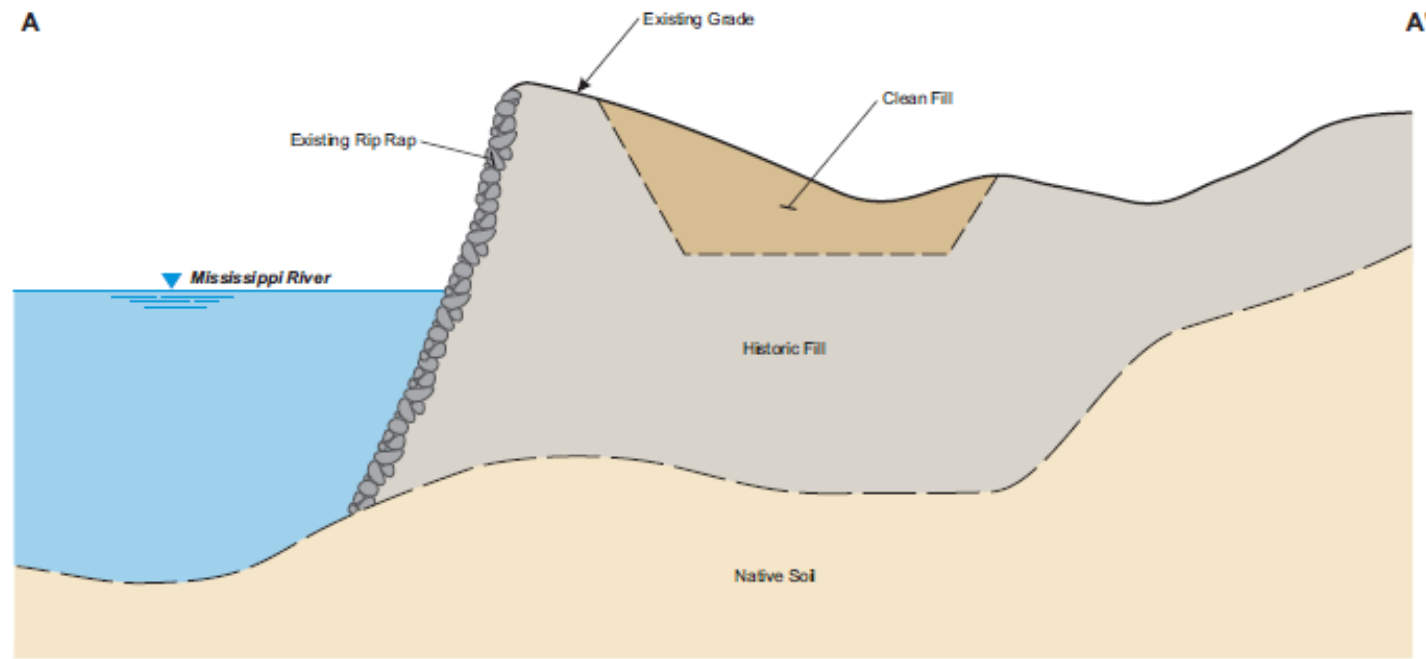




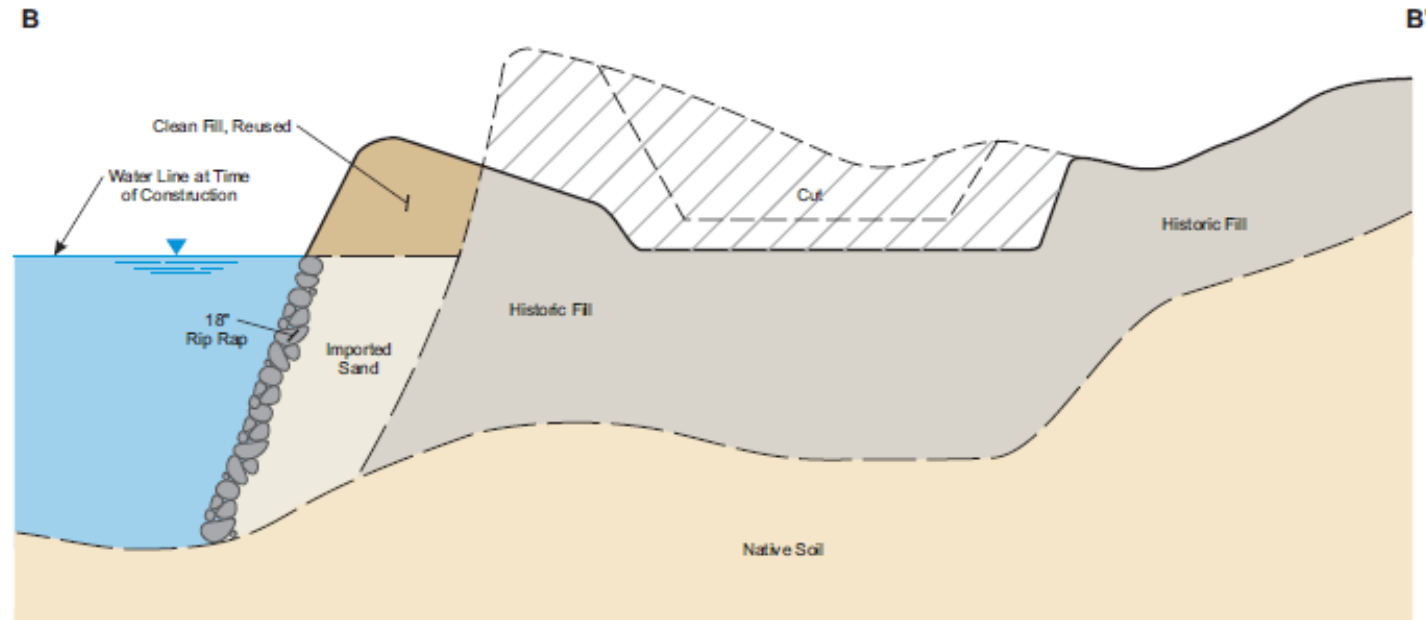


# Construction - Sections

- Reuse ex. soil if possible
- Fill in river w/Super Sand just above water line (23,000 CY)
- Excavate side channel down to water line first



NOTE: Drawing not to scale. Vertical scale exaggerated.

















# Tight Budget - \$4.2M for construction

- Maximize reuse of site soil to build the island
- Removed 55,000 CY contaminated soil and debris
- Reused 10,000 CY of clean soil and rip rap





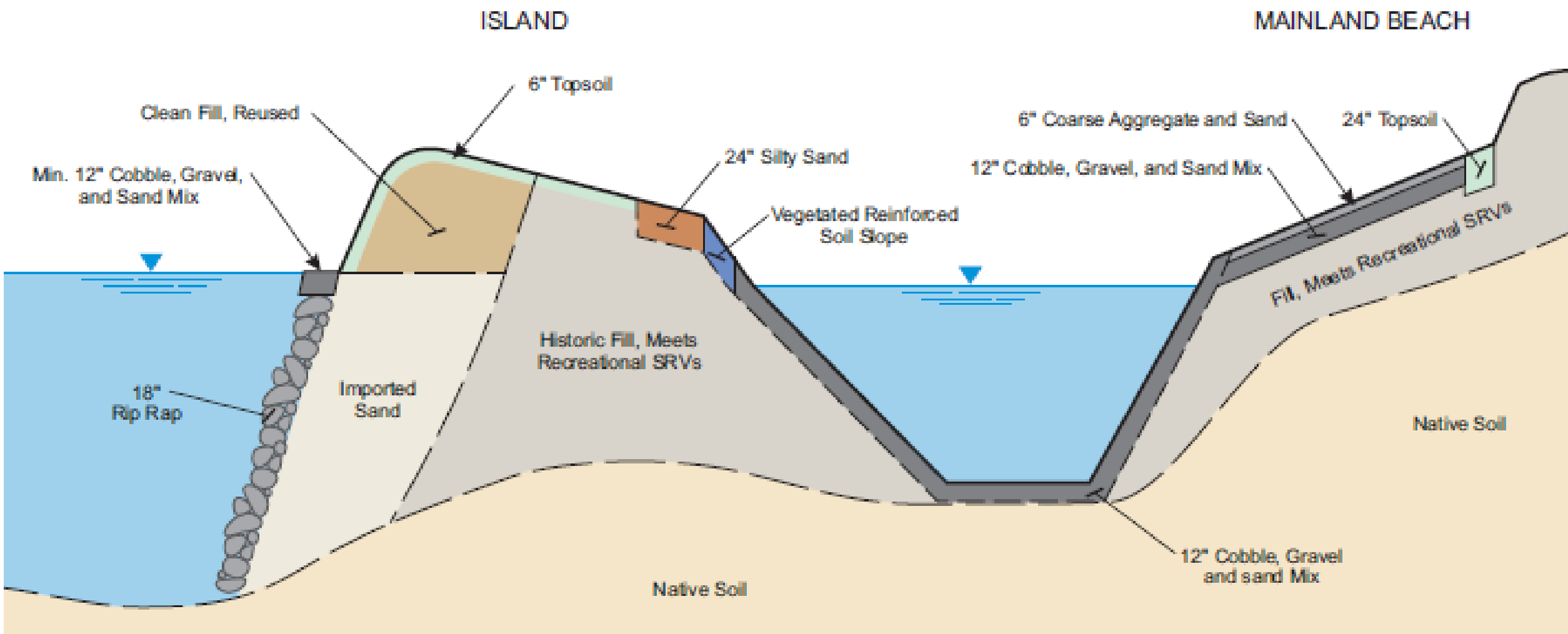








# Final Cross Section of Hall's Island





# Construction Time Lapse Videos on YouTube

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- Go to YouTube and search “Hall’s Island Time Lapse”
- Also an informational video produced by MWMO



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- Created 3 acres of new habitat, tripled the natural shoreline
- Provided public access to the river





# Next Steps













# Questions?



photo by Mississippi Watershed Management Organization



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